

SOUND OF AFRICA – VIENNA DECLARATION NGO-RESPONSE TO THE EU-AFRICA STRATEGY

More than **290 participants from 40 states** across Europe and Africa, representing Civil Society Actors, Research Institutions, Parliaments, Ministries and Governmental Institutions, **came together in Vienna on 22/23 of June 2006 at SOUND of AFRICA**, an international conference, to discuss the content of the EU-Africa Strategy, its implications and the requirements for the operationalisation and implementation phase over the next ten years.

Prior to this international conference, regional NGO-meetings have taken place in Kampala, Uganda (East Africa), Goma, DRC (Central Africa), Cape town, RSA (Southern Africa), Bamako, Mali (West Africa), Brussels, Belgium and Bonn, Germany (Europe-wide) and Bratislava, Slovakia (Central Europe). The results of these meetings serve to provide the basis for the discussions at the international conference in Vienna as well as for this declaration.

THE REPRESENTATIVES OF AFRICAN AND EUROPEAN NGOS

- criticise the lack of genuine consultation with and participation by African partners in the drafting of the EU-Africa strategy and the unsubstantiated rhetoric, which claims that this is a joint strategy
- demand that in the further formulation, implementation and evaluation of the strategy that there is genuine dialogue with African and European civil society, as well as African continent wide and regional organisations and states

call upon the European Union, its Member States, the African Union and the African Governments to:

- ensure delivery on existing agreements (such as the Cotonou Agreement and the explicit role it grants to civil society organisations) to avoid any undermining of prior achievements, and on their commitments to more and better aid ensuring that aid and related policies work for the poor and reinforce local and downward accountability
- ensure, that a rights based approach to development is being followed throughout the entire strategy
- keep the African people at the centre of development and this people-based development at the heart of the EU-Africa Strategy, in order to reach the MDGs. In particular we stress that it is absolutely necessary that a high-level of respect is paid to the empowerment of the most vulnerable groups, such as children, women, people affected by HIV/Aids, the elderly, persons with disabilities etc.
- develop a true Joint-African-European-Strategy, in a broad-based process involving all relevant actors on both African and European levels by introducing binding mechanisms, to ensure participation and ownership, the principles of sustainable development
- recognise the essential role of civil society in ensuring accountability in the European Union as well as in African states, and to support capacity building for civil society to fulfil this role meaningful
- demand the complete overhaul of the European Union's administrative procedures for disbursing development assistance in order to make it easier for African civil society to access the financial resources and reduce the administrative burden
- ensure Policy Coherence for Development (PCD) in all policy areas covered by the EU-Africa Strategy
- develop and use a monitoring and evaluation plan with clear indicators and milestones for the implementation of the new strategy to achieve the Millennium Development Goals, considering already existing evaluation processes
- increase the support to the African Union and to strengthen capacities and resources to implement the strategy, especially to strengthen ECOSOC and other regional networks/platforms to enable them to play an effective part in the implementation of the strategy

call upon the Civil Society Actors in Europe and Africa to:

- engage actively in the development of a Joint-EU-Africa-Strategy, its implementation and monitoring
- demand the right to participate in the entire process and on all levels, from that of the community up to the national and international levels. This is especially essential within the context of existing agreements, where the participation of civil society is already legally binding, e.g. the programming of the 10th EDF under the Cotonou Agreement that is still in progress
- strengthen their capacities to contribute in a forceful and effective way
- recognise the diversity of civil society and ensure an integrated approach when representing civil societies in the process
- foster cooperation and the forming of alliances
- engage in closer cooperation with other relevant non-governmental actors, such as members of parliaments, traditional leaders and the private sector
- increase the support European actors grant African civil societies on the levels of implementation, information and advocacy

IN ADDITION THE REPRESENTATIVES OF AFRICAN AND EUROPEAN NGOS

recommend within the area of Peace and Security in Africa to:

- ensure that actions taken in the name of Peace and Security are contributing to the achievement of the Millennium Development Goals (MDGs) and/or to the fulfilment of all human rights such as full democratic participation
- guarantee that resources originally allocated to long-term development financing are solely used for achieving the MDGs and not used to support short-term security interests
- put the focus to the root causes of conflict and crisis, rather than solely concentrating on the management of crisis situations, by giving priority to promoting development and conflict prevention, access to justice, access to environmental and natural resources, and peaceful conflict resolution and avoiding to let peace and security become a new conditionality
- improve the capacities and foster the cooperation of civil society in Africa and Europe in order to actively take part in the debate at all levels on peace and security issues and by putting civil society participation at the centre of peace and security initiatives to ensure that the views, needs and rights of the people concerned are addressed adequately
- conduct a debate that questions the approaches to security policies in Africa and the European Union in the spirit of a balanced partnership, to build up confidence between the EU and Africa needed to achieve long term sustainable development
- involve the African Union as well as concerned regions and local structures in Africa in the design and the implementation of the strategy in the area of peace and security and take into account and respect existing local and regional peace agreements
- push for peace building education as a security measure
- get the EU to mobilise international political support for peace in Africa
- enforce the measures to combat the trafficking in small arms and light weapons in conflict regions
- identify ways to address the growing security related problems caused by private foreign military companies
- the EU to offer mediation in conflicts in Africa, taking into account the interests of all conflict parties, including forgotten actors
- ensure the involvement and empowerment of women in all stages of peace processes, as well as in conflict prevention activities, according to the UNSC Res. 1325

recommend within the area of Human Rights and Governance to:

- acknowledge that Human Rights, including women's rights, are the basis for sustainable development. In this context African priorities have to be reflected rather than a European perspective, in defining governance and transparency as an underlying key-element of development policies, e.g. in relation to food security, gender and HIV/AIDS
- ensure that the focus of governments is based on their accountability to their citizens and to strengthened civil society so that citizens can demand their rights, including their sexual and reproductive health rights, and the governments are held accountable for their commitments and actions taken accordingly
- promote governance structures enabling a full participation in planning, implementation and monitoring processes of all relevant stakeholders at the various levels, including the African Union, African Governments, Parliaments, local government structures, unions, NGOs and other civil society organisations (CSO), and with regard to public participation on a local level to emphasise on harnessing local potential and local information through creative usage of public space rather than predetermined and structures forms of participation
- better reflect the growing momentum for local government's role in development in Africa in the governance chapter of the European Union's strategy for Africa, by acknowledging the principle of local government discretion to ensure that local governments can fully exploit their developmental potential, under a strong central or provincial supervision in order to guarantee strong local governments
- support initiatives and reforms aimed at enhancing local government's status in the nation's institutional structure and programs to strengthen the capacity of regional and local governments e.g. in the context of the devolution of a sufficient degree of discretion over financial matters to the level of local government, in financial management to ensure that the values of local accountability by bringing public expenditure closer to the people are realised
- recognise the traditional forms of local governance
- ensure, that the new EU's governance initiative is focused on reaffirming & supporting local and downward accountability, that the respective process in developing this initiative is completely consistent with the EU's own principles of good governance, and that it is not used to impose additional conditionalities on African states
- timely include civic education in EU programmes to support free and fair elections in African states

recommend within the area of Trade and Regional Integration to:

- revisit and unravel the philosophical values, underpinning assumptions and concepts in any trade cooperation agreements between the EU and African states and take into account, that trade negotiations are run in the context of unbalanced power relations and interest, particularly the huge capacity constraints African states are facing
- reverse the top down approach in trade policy into a bottom up approach that involves SME, CSO, farmers organisations, informal sector, women, youth and disabled persons enterprises, etc., to ensure that any growth is built on people's voices and choices, to create employment for women and men in African countries, be equitable and sustainable, and support human development
- make regional integration work that is based on existing regional structures and within the framework of the African Union/NEPAD, to achieve a regional integration being African driven, based upon and responding to the needs of different social and economic groups within the population, ensuring regional cohesion and equity.
- promote intra-regional African trade and investment that is directed towards local or regional companies and SMEs, as well as new partnerships between EU and African SMEs
- develop mechanisms for addressing supply side constraints, production capacity and competitiveness, reduce transaction costs, improve cost efficiency of infrastructure, and establish monitoring mechanisms to evaluate the impact of trade liberalisation and the achievement of the MDGs
- ensure, that the rights and needs of the most vulnerable people and communities are considered in the respective trade policies, by emphasising a pro-poor economic and infrastructure development; there is a well-known threat that few will benefit from liberalisation and poor people will gain very little
- eliminate trade-distorting agricultural-subsidies within the EU as well as export-subsidies for EU agricultural

- products, and promote the sustainable increase of agricultural production in Africa
- define a code of conduct for European companies, investing in Africa
- safeguard policy coherence for development (PCD) that are equally binding for the European Commission and EU Member states - e.g. by integrating an obligatory section on PCD into the Country Strategy Papers to be worked out for the programming of the 10th EDF - and to raise the awareness of European citizens on policy coherence for development
- ensure sufficient special and differential treatment in the design of economic partnership agreements that favour African countries and their people (principle of “unconditional help”), internalising economic development strategies in Africa through the African Union and other pan-African initiatives
- ensure that informal economies are taken into account and integrated in the development of a strategy for rural development and the development of local markets
- increase accountability and transparency of EU-African trade negotiations
- stop arms trade
- promote and support technology and knowledge transfer that are environmental sound

recommend within the area of Key Development Issues to

- use a rights based approach with a specific focus on community involvement to put the MDGs at the core of any strategy, and work in the context of already agreed African strategies and commitments
- introduce mechanisms for ensuring the participation of civil society organisations and communities at all stages of development policies and programmes, and prioritise monitoring of impact on communities, with a specific focus on marginalised people such as women, children, people living with HIV and AIDS and persons with disabilities and the elderly
- ensure all EU financing mechanisms, in particular the 10th EDF and Member States bilateral assistance prioritise human and social development and aim to provide 0.7 % of GNI **now**. In doing this, the EU as a donor must avoid using misleading figures of aid quantity
- in particular ensure adequate resources to
 - *address the gap between health systems and communities*
 - *invest resources in health and education management information systems to ensure that donor and government plans are based on analysed and accurate data*
 - *prioritise and invest in human resource development for key sectors (health, education, trade and infrastructure) in order to halt brain drain which undermines sustainable development in Africa*
 - *provide adequate funding for strengthening the capacity of civil society organisations and communities to play key roles in research and innovative models for sustainable development to ensure government and donor accountability to the poor*
 - *create poverty reduction programmes targeted at women who form 70 % of the African poor*
 - *provide for equal involvement of opinion in secondary and tertiary education, in treatment of AIDS, malaria and care for sexual and reproductive health, support for women’s access to land, for women’s actions in environment protection, and in conflict resolution and peace building*
- create systems and capacities in the EU and Africa in order to be able to cope with the increasing ODA to African countries to achieve the MDGs in line with African national and regional poverty reduction strategies and action plans, ensuring that by no means resources originally allocated to development financing are siphoned-off for migration and /or other purposes
- ensure that the European Commission and African decision makers reaffirm the importance of universal primary education
- conduct a debate on migration that is based on the perspectives of an African-European partnership to avoid migration becoming a new conditionality rather than a development issue to be addressed with a focus on the root

causes – in other words, not only Africa but also the European Union must question its migration policy and make it transparent for public debate

- raise public awareness among policy makers and the broad public on all key development issues, including migration, and accordingly make development education an important element of the strategy

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This declaration has been drafted

In response to the:

- Council Conclusions of the European Council Meeting on 15/16 of December 2005 about the EU-Africa Strategy: *The EU and Africa: Towards a strategic Partnership*
- Conclusions of the GAERC from November 2005: *Council Conclusions on an EU Strategy for Africa*
- Communication from the European Commission from 12 of October 2005: *EU Strategy for Africa: Towards a Euro-African pact to accelerate Africa's development*
- *Contribution by EU High Representative JAVIER SOLANA to the EU Strategy for Africa* from 21 of November 2005
- *Report from the European Parliament from 27 of October 2005 on a development strategy for Africa*
- *Communiqué from the EU-Africa Ministerial meeting Bamako (Mali), 2 December 2005*
- *Report of the Africa-European Union Dialogue Troika Meeting 13-14 February 2006, Addis Ababa, Ethiopia*
- *Final Communiqué EU - AFRICA MINISTERIAL TROIKA MEETING Vienna, 8 May 2006*
- *JOINT IMPLEMENTATION MATRIX OF COMMITMENTS ARISING FROM THE AFRICA / EU DIALOGUE AU / EU EXPERTS' MEETING Addis Ababa, Ethiopia, 13-14 February 2006*

and taking into account the:

- EUROPEAN CONSENSUS ON DEVELOPMENT (November 2005)
- United Nations Millennium Declaration (MDGs) (September 2000)
- Council Conclusions on Quality and Quantity of Aid (May 2005, April 2006)
- Cotonou Agreement: *PARTNERSHIP AGREEMENT BETWEEN THE MEMBERS OF THE AFRICAN, CARIBBEAN AND PACIFIC GROUP OF STATES OF THE ONE PART, AND THE EUROPEAN COMMUNITY AND ITS MEMBER STATES, OF THE OTHER PART, ... (June 2000)*
- *PARIS DECLARATION ON AID EFFECTIVENESS* (March 2005)
- Council Conclusions on Policy Coherence for Development (May 2005, April 2006)
- Conclusions of various preparatory seminars organised by NGOs in Africa and Europe (Spring 2006)
- African Union Strategic Plan for Africa
- African Union Policy Framework on Sexual and Reproductive Health adopted by all heads of state in Khartoum in January 2006
- Abuja 2001 and 2006 Declarations of Commitment by the African Heads of State on HIV/AIDS, malaria and other poverty related diseases
- Recommendations of the Commission for Africa 2005
- The plan of action for the African Decade of People with Disabilities (July 2002)
- NEPAD Programme of Health 2005

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